

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE
STATE OF CALIFORNIA**

Order Instituting Rulemaking to Consider
Strategies and Guidance for Climate
Change Adaptation.

Rulemaking 18-04-019

SOUTHERN CALIFORNIA EDISON COMPANY'S (U 338-E) REPLY COMMENTS
ON COMMISSIONER LIANE M. RANDOLPH'S PROPOSED DECISION ON PHASE 1
TOPICS 4 AND 5

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**SOUTHERN CALIFORNIA EDISON COMPANY (U338-E) REPLY COMMENTS ON
COMMISSIONER LIANE M. RANDOLPH’S PROPOSED DECISION ON PHASE 1
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Pursuant to Rule 14.3 of the California Public Utilities Commission’s (“Commission’s”) Rules of Practice and Procedure, Southern California Edison (SCE) respectfully submits Reply Comments on the Proposed Decision (“PD”) on Phase 1 Topics 4 and 5, issued on July 6, 2020.

I. INTRODUCTION

Consistent with SCE’s intention to efficiently and effectively execute climate adaptation vulnerability assessments (VAs), infrastructure planning and community engagement, SCE replies to certain comments from the parties. Specifically, SCE disagrees with the proposals to require a Tier 2 advice letter filing for climate teams or a Climate Adaptation Action Plan, to file the VA as a standalone application, and to allow communities to self-identify as disadvantaged vulnerable communities (DVCs). Conversely, SCE agrees with PG&E’s described approach to community engagement and supports SDG&E’s request for clarification on the IOUs’ role in community engagement when local government is not engaged with its disadvantaged residents. Conversely, SCE agrees with PG&E’s, SDG&E’s and SoCalGas’ comments focused on board responsibility, PG&E’s described approach to community engagement and SDG&E’s request for clarification on the IOUs’ role in community engagement when local government is not engaged with its disadvantaged residents.

II. DISCUSSION

A. The Commission Should Not Require Utilities to Seek Approval of and Assign Specific Functions to Climate Change Teams

The California Public Advocates Office (Cal Advocates) recommends that the IOUs file a Tier 2 advice letter for the Commission’s approval of their climate change teams, including qualifications for an individual to be named to a climate change team, a description of the expected duties of team members in their respective departments and in the climate change team, and a similar description for positions to be filled by contracted experts.¹ Natural Resources Defense Council (NRDC) seeks clarification that the climate teams *will oversee* the development of the Community Engagement Plans (CEPs), VAs, and ensuing climate adaptation planning.²

SCE wholeheartedly supports the PD’s requirements focused on appropriate climate adaptation planning, VA, community engagement and nexus to the General Rate Case (GRC). However, SCE strongly believes that how SCE meets these requirements, including hiring qualified employees and assigning them specific duties and responsibilities, is the role of utility’s management. Involving the Commission in this level of Company workings envisioned by NRDC and Cal Advocates is not required or beneficial, and in fact, would burden Commission resources in unproductive ways. Effective and efficient implementation of Commission orders requires flexibility for a utility to determine staff and resource allocation as new and emergent issues arise, and to ensure coordination among risk analysis, planning and community engagement across various drivers (including climate adaptation), and ongoing cross-functional oversight from the company’s management. Indeed, Cal Advocates’ corresponding recommendation that a “Tier 2 advice letter should be filed after the decision is ratified and again whenever positions on the climate change teams are added or modified”³ is unnecessary and impractical. It would result in scores of such advice letters at any given time, straining the Commission’s resources and potentially slowing down the climate adaptation activities. SCE requests that the Commission reject these recommendations of Cal Advocates and NRDC. SCE continues to recommend that the Commission hold utility management responsible for delivering

¹ Cal Advocates Opening Comments, at pp. 4-5.

² NRDC Opening Comments, at p. 2 (emphasis added).

³ Cal Advocates Opening Comments, at p. 5.

results in a timely manner through development and submission of the VA, Risk Assessment Mitigation Phase (RAMP) and GRC, and confirm this responsibility through an officer attestation accompanying the VA, while affording utility management the appropriate flexibility on how to ensure these quality results are delivered.

SCE agrees with the concerns raised by SDG&E, PG&E, and SoCalGas regarding the language in the PD addressing board members' responsibility.⁴ SCE reiterates its position that SCE's management team is responsible for planning, investment and operational functions, while the company's independent board of directors is responsible for providing oversight of management's activities. SCE urges the Commission to revise the PD to remove language that implies the board take a direct role in planning and operations, rather than providing oversight.⁵

B. IOUs Should Not Be Required to File Climate Adaptation Action Plans

The California Environmental Justice Alliance (CEJA) and Leadership Counsel for Justice and Accountability (LCJA) recommend that utilities should file Climate Adaptation Action Plans that outline a suite of mitigation options, identify which mitigation option(s) the utility plans to pursue; and list proceeding(s) where approval and funding will be sought.⁶ SCE believes that this approach is inconsistent with the careful vision and process outlined in the PD duplicative and outside of the established Commission authorized processes for identifying, assessing and proposing mitigation options for risks. For example, the Safety Model Assessment Proceeding (S-MAP) Settlement (A.15-05-002) established processes that allow parties to understand the models that the utilities would use to prioritize risk mitigation programs/projects and allow the Commission to establish standards and requirements for those models.⁷ The utility follows the processes in its RAMP report to describe plans "to assess its risks, and to mitigate and minimize such risks,"⁸ which then incorporated into utility's GRC for funding authorization. To appropriately balance spending authorization for risk mitigation activities with the timing of

⁴ SDG&E Opening Comments at pp. 7-8; PG&E Opening Comments at p. 14 and A-6; SoCalGas Opening Comments at Appendix A.

⁵ SCE Opening Comments at pp. 4-5.

⁶ CEJA and LCJA Opening Comments, at p. 9.

⁷ See S-MAP Proceeding (A.15-05-002) Settlement Scoping Memo issued September 9, 2015, at p. 3. See also Decision D.14-12-025, at p. 11.

⁸ See D.14-12-025, at p. 3.

the spending, it would be duplicative, and perhaps counterproductive, to file an additional Climate Change Action Plan prior to Commission authorization for those activities.

C. VAs Should Be Compliance Filings Rather Than Stand-Alone Applications

Cal Advocates recommends that the Commission “require the IOUs to file their [VAs] in this proceeding as stand-alone applications subject to Commission and stakeholder review, with timing concurrent to that of the RAMP process.”⁹ SCE disagrees. The PD correctly asks the utilities to *file* the VAs in conjunction with their RAMP process.¹⁰ Submitting VAs as applications would subject to a different and more formal review and approval process that is not warranted, in part, because the VAs are more akin to a compliance submittal and are a precursor to the GRC applications. If IOUs were to submit VAs as applications, the PD’s timeline—i.e., submitting the VA one year prior to the GRC with a VA chapter in the GRC—would work due to the time to adjudicate applications.

D. PG&E’s Approach to Community Engagement is Reasonable and Practical

SCE supports the community engagement sequence that PG&E articulated in its opening comments and in its Appendix C that the VA process should identify infrastructure, operations, and services that are vulnerable to climate risks, and overlay the boundaries of DVCs once the location of the vulnerabilities are identified. Community engagement should then be conducted and later surveyed in areas where these vulnerabilities overlap with DVCs.¹¹ SCE supports PG&E’s suggestion “that the PD explicitly recognize that 1) the IOUs’ [VAs] will likely indicate IOU vulnerabilities both within and outside of DVCs, and 2) not all DVCs may have vulnerable utility infrastructure.”¹² Conversely, CEJA and LCJA proposed a process whereby communities would be to demonstrate their qualifications as a DVCs,¹³ which SCE opposes. proposal create unintended consequences and inconsistencies in how communities are included as DVCs, and with Commission orders and policies.

⁹ Cal Advocates Opening Comments, at pp. 7-8.

¹⁰ See PD Ordering Paragraph (OP) 10, at pp. 104-105.

¹¹ PG&E’s Opening Comments, at p. 12 and Appendix C, slides labeled Steps 1 and 2.

¹² PG&E’s Opening Comments, at pp. 11-12.

¹³ CEJA and Leadership Opening Comments, at p. 5.

E. The Utilities Should Not Step into Local Governments' Role

Regarding the PD's requirements for IOUs to approach non-governmental entities where credible concerns exist that local government is not engaged with its disadvantaged residents,¹⁴ SCE agrees with SDGE's comments¹⁵ that the Commission should confirm that this does not require IOUs to step into the role of local government for their failure to engage with disadvantaged residents. SCE does not believe the IOUs are well-positioned to decide if local governments are not engaging with disadvantaged residents, nor should IOUs be required to step into the local government's role.

III. CONCLUSION

SCE appreciates the Commission's consideration of the reply comments above.

Respectfully submitted,

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¹⁴ PD, OP 4, Item 8 at p. 99.

¹⁵ SDG&E Opening Comments, at p. 2.

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CERTIFICATE OF SERVICE

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of **SOUTHERN CALIFORNIA EDISON COMPANY'S (U 338-E) REPLY COMMENTS ON COMMISSIONER LIANE M. RANDOLPH'S PROPOSED DECISION ON PHASE 1 TOPICS 4 AND 5** on all parties identified on the attached service list(s) for **R.18-04-019**. Service was effected by one or more means indicated below:

- Transmitting the copies via e-mail to all parties who have provided an e-mail address.
- Placing the copies in sealed envelopes and causing such envelopes to be delivered by US Mail to the offices of the Commissioner(s) or other addresses(s).

**Liane M. Randolph
California Public Utilities Commission
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Executed this **August 3, 2020** at Rosemead, California.

/s/ Sylvia Valdez

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